

## Message Text

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ACTION DLOS-03

INFO OCT-01 SS-14 ISO-00 NSC-05 NSCE-00 L-01 SP-02 EA-06

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R 100930Z FEB 75

FM AMEMBASSY JAKARTA  
TO SECSTATE WASHDC 6534  
INFO AMEMBASSY LONDON  
AMEMBASSY MANIALA

C O N F I D E N T I A L JAKARTA 1732

LIMDIS

FOR JOHN NORTON MOORE FROM AMBASSADOR

E.O. 11652: GDS

TAGS: PLOS ID

SUBJ: US-INDONESIAN BILATERAL LOS CONSULTATIONS

REF: A. LONDON 1594 B. JAKARTA 754 C. JAKARTA 1436 (NOTAL)  
D. MANILA 1523 (NOTAL) JAKARTA 1701

1. WHEN I SAW MINISTER OF JUSTICE MOCHTAR FEB 10,  
ON ANOTHER SUBJECT, HE RAISED LOS. I ASKED HIM WHAT HE  
SAW AS NEXT STEP IN REACHING UNDERSTANDING PRIOR TO  
GENEVA CONFERENCE. I SAID THERE HAD BEEN SOME TALK OF  
POSSIBLE ADDITIONAL MEETING IN WASHINGTON BEFORE GENEVA.

2. MOCHTAR REPLIED THAT MEETINGS WITH US HAD BEEN  
HELPFUL BUT THAT HE SAW LITTLE POSSIBILITY OF FURTHER  
GET-TOGETHERS BEFORE GENEVA. AS MINISTER OF JUSTICE  
HE WAS NOW HEAVILY INVOLVED IN BUDGETRY MATTERS AND  
IN PRESENTING NEW POLITICAL PARTY LAW TO INDONESIAN  
PARLIAMENT. SHOWA MARU PROBLEM AND UPCOMING TRIPARTITE  
MEETING WERE OCCUPYING THE LIMITED NUMBER OF INDONESIAN  
LOS EXPERTS.

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3. MOCHTAR CONTINUED THAT ALL THAT WAS NECESSARY WAS FOR

US TO INDICATE ITS SUPPORT FOR ARCHIPELAGO THEORY AND TO WORK OUT SATISFACTORY UNDERSTANDING ON STRAITS. PARTICULARLY SINCE SHOWA MARU INCIDENT INDONESIA COULD NO LONGER SPEAK OF FREE PASSAGE AND US OBVIOUSLY CANNOT ACCEPT INNOCENT PASSAGE. BRITISH DEFINITION HAS POSSIBILITIES.

4. MINISTER SAID THAT INDONESIA NOW ASSURED OF WIDE SUPPORT FOR ARCHIPELAGO CONCEPT AT NEXT LOS CONFERENCE. HE HAD PLEDGE OF SUPPORT FROM ARABS AND AFRICANS AND IT LOOKED AS IF INDIA WOULD ALSO COME ALONG. IF US WAS NOT ABLE TO ACCEPT ARCHIPELAGO THEORY, IT COULD FIND ITSELF BYPASSED WITHOUT ACHIEVING WHAT IT WANTS ON STRAITS.

5. ON DETAILS OF ARCHIPELAGO MOCHTAR SAID AGREEMENT WAS CLOSE ALTHOUGH 80-MILE SEA LANE WAS EXCESSIVE. HE STILL PREFERRED BILATERAL ARRANGEMENT WITH US ON TRANSIT OF WARSHIPS SO INDONESIA COULD HAVE GREATER CONTROL OVER SOVIET VESSELS. HE UNDERSTOOD, HOWEVER, WE WANTED INTERNATIONAL RECOGNITION OF TRANSIT RIGHT.

6. WHEN I ASKED MOCHTAR IF HE SAW VALUE IN ANY ADDITIONAL EXCHANGES OF PAPERS BETWEEN US, HE SAID HE DID NOT, UNLESS IT IS TO CONVEY OUR ACCEPTANCE OF ARCHIPELAGO CONCEPT.

7. COMMENT: MOCHTAR'S COMMENTS REINFORCE IMPRESSION WE HAVE HAD FROM MARSHAL SOEDARMONO THAT WASHINGTON MEETING BEFORE GENEVA DOUBTFUL (REF A). IF WE HAVE SPECIFIC SUGGESTIONS BEFORE GENEVA, THEY WILL PROBABLY NEED TO BE CONVEYED HERE. AS NOTED IN REF B, MARSHAL SOEDARMONO INFORMED US JANUARY 17 THAT FOLLOWING ADDITIONAL TALKS BETWEEN INDONESIA AND OTHER ARCHIPELAGIC AND NON-ARCHIPELAGIC STATES, HE WOULD IN MID-FEBRUARY SEND VIA EMBASSY TO WASHINGTON WRITTEN PROPOSALS COVERING REMAINING POINTS NEEDING AGREEMENT. THEN, IF US AND INDONESIA COULD REACH FINAL AGREEMENT WITHOUT ADDITIONAL BILATERAL, WELL AND GOOD; IF NOT, SOEDARMONO WOULD BE PREPARED TO GO TO WASHINGTON. MOCHTAR, HOWEVER, APPEARS BE SAITING FOR US TO ACT. IT MAY BE THAT SHOWA MARU INCIDENT HAS CHANGED GOI POSITION. FURTHER, IN  
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INTERVENING PERIOD INDONESIANS HAVE HAD INCONCLUSIVE TALKS WITH JAPANESE AND FILIPINOS (REFS C AND D) WHICH WOULD NOT SEEM TO HAVE MADE SOEDARMONO'S TASK OF CLOSING GAP WITH US ANY EASIER. GIVEN DIFFERING APPROACH BY MOCHTAR, WE ARE PREPARED FOLLOW UP WITH SOEDARMONO ON NEXT STEP IN US-INDONESIAN CONSULTATIONS. WE WOULD APPRECIATE GUIDANCE, HOWEVER, TAKING INTO ACCOUNT THESE LATEST DEVELOPMENTS.

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## Message Attributes

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